

London Borough of Hammersmith & Fulham

COMMUNITY SAFETY, ENVIRONMENT AND RESIDENTS' SERVICES POLICY AND ACCOUNTABILITY COMMITTEE

4th November 2014

ESTABLISHMENT OF A WORKING GROUP TO ASSESS HEATHROW EXPANSION

Report of the Divisional Director

Open Report

Classification: For Decision

Key Decision: NO

Wards Affected: All

Accountable Executive Director: Jane West, Executive Director of Finance and

Corporate Governance

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1. EXECUTIVE SUMMARY

- 1.1 This paper recommends that the Community Safety, Environment and Residents' Services (CSERS) PAC establishes a resident-led working group which acts as a Commission to gather evidence on the impact of Heathrow expansion on the borough.
- 1.2 The Commission will report back to the PAC in January and will help determine the Council's formal response to the Airports Commission which has been set up under the chairmanship of Sir Howard Davies.

2. RECOMMENDATIONS

- 2.1. That CSERS PAC appoints a resident-led working group to assess the impact of Heathrow expansion, working with the Terms of Reference set out in this report.
- 2.2. That the working group should report its recommendations to PAC on 13th January which, if approved, will help form the Council's current and future policy position in relation to Heathrow expansion.

3. INTRODUCTION AND BACKGROUND

3.1 The Airports Commission was set up by Government in September 2012 to examine the scale and timing of any requirement for additional capacity to maintain the UK's position as Europe's most important aviation hub and to identify and evaluate how any need for additional capacity should be met in the short, medium and long term.

3.2 It was charged with:

- identifying and recommending options for maintaining the UK's status as an international hub for aviation and immediate actions to improve the use of existing runway capacity in the next 5 years by the end of 2013 (Interim Report)
- assessing the environmental, economic and social costs and benefits of various solutions to increase airport capacity – considering operational, commercial and technical viability – by summer 2015 (Final Report)
- 3.3 The Interim Report was published on 17 December 2013. It announced that it will be taking forward, for further detailed study, proposals for new runways at 2 locations:

Gatwick Airport

Gatwick Airport Ltd's proposal for a new runway to the south of the existing runway

Heathrow Airport (two options)

Heathrow Airport Ltd's proposal for one new 3,500m runway to the northwest

Heathrow Hub's proposal to extend the existing northern runway to at least 6,000m, enabling the extended runway to operate as 2 independent runways.

- 3.4 On 2 April 2014 the Commission published its Appraisal Framework for assessing the three options for additional capacity shortlisted in the Interim Report. The Appraisal Framework explains how the Commission expects scheme designs to be developed, and how it will appraise the schemes.
- 3.5 The Commission has committed to consult on its appraisal of the shortlisted options in autumn 2014 and this is still awaited.

4. PROPOSAL AND ISSUES

4.1. The Council will need to formally respond to the appraisal on shortlisted options while setting out a longer-term policy position on Heathrow expansion.

- 4.2. The Council's previous position has been to oppose Heathrow expansion on the grounds that it would severely impact on the quality of life of our residents. This is an opportunity to gather evidence to inform future policy.
- 4.3. It is recommended that a working group be established, led by residents. It is proposed that this be chaired by former senior civil servant and borough resident, Christina Smyth.
- 4.4. Christina has lived in the borough for 32 years. She chaired the Safer Neighbourhood Panel for Hammersmith Broadway for 6 years and has also served on the Brackenbury Residents' Association Committee. She has a strong interest in quality of life issues as they affect all residents. As a former HM Revenue & Customs and Cabinet Office official she brings strong analytical and research skills. Other current interests include work with the charity Home-Start Westminster, as a trustee and a volunteer.
- 4.5. It is proposed that Christina works with other residents, working with a council-appointed secretariat, to assess all available evidence against the Terms of Reference set out below. The working group will work within a small budget and will invite evidence from residents, businesses and stakeholders.

5. TERMS OF REFERENCE

- 5.1 The proposed Terms of Reference are set out in the appendix and include:
 - Examination of both Heathrow options in relation to likely impact on the quality of life of residents under the flight path including, but not limited to, environmental and health issues including, but not limited to, noise disruption and sleep deprivation.
 - Examination of both Heathrow options in relation to impact on transport in the borough, including roads and public transport
 - Scrutiny of all available published evidence on the impact of Heathrow expansion;
 - Scrutiny of all available data and other information in relation to operational trials
 - Calls for evidence from borough-based residents, business owners and wider stakeholders, including environmental and aviation experts;
 - An examination of the remaining option highlighted by the Airports Commission, namely expansion of Gatwick Airport.

6. TIMETABLE

6.1 Below sets out an expected timetable for the working group

Date	Component	Actions	
November 10	Launch of the working group	Press release on the launch and invitation to submit written evidence (six week window) Establishment of web pages	
November 11	First meeting (group to meet fortnightly thereafter)	Assemble and study evidence	
November 18 th	Call for evidence - invitations to public hearing	Invite key representative groups and stakeholders to a one day evidence hearing in public	
W/C December 8 th	Call for evidence – hearing in public	One day hearing to question representative groups and stakeholders	
December 19 th	Call for evidence period closes		
January 5 th -12 th	Recommendation report	Working group to consider recommendations	
January 13 th	Report submitted and published	To be considered by PAC on January 13th	
w/c January 26th	Airports Commission	Evidence and PAC recommendations to be used in the Council's response to the Airports Commission	

7. FINANCIAL AND RESOURCES IMPLICATIONS

7.1 A budget of £7,250 is recommended to support the work of the Commission, broken down to:

Secretariat support: £5000
Printing of flyers and posters £1750
Miscellaneous £500
TOTAL £7250

7.2 It is recommended that the budget is funded from Corporate Contingency.

LOCAL GOVERNMENT ACT 2000 LIST OF BACKGROUND PAPERS USED IN PREPARING THIS REPORT

No.	Description of Background Papers	Name/Ext of holder of file/copy	Department/ Location
1.	None		

LIST OF APPENDICES:

APPENDIX 1: Draft Terms of Reference

Hammersmith and Fulham Commission of Inquiry into the Airports Commission Appraisal of the Shortlisted Options for Increasing Airport Capacity

Draft Terms of Reference

Background

The Airports Commission, under the chairmanship of Sir Howard Davies, was set up by Government in September 2012 to examine the scale and timing of any requirement for additional capacity to maintain the UK's position as Europe's most important aviation hub and to identify and evaluate how any need for additional capacity should be met in the short, medium and long term.

It was charged with:

- identifying and recommending options for maintaining the UK's status as an international hub for aviation and immediate actions to improve the use of existing runway capacity in the next 5 years by the end of 2013 (Interim Report)
- assessing the environmental, economic and social costs and benefits of various solutions to increase airport capacity – considering operational, commercial and technical viability – by summer 2015 (Final Report)

On 2 April 2014 the Commission published its Appraisal Framework for assessing the three options for additional capacity shortlisted in the Interim Report. The Appraisal Framework explains how the Commission expects scheme designs to be developed, and how it will appraise the schemes.

The Commission has committed to consult on its appraisal of the shortlisted options in autumn 2014 and this is still awaited.

Aims and Objectives

The H&F Commission is charged with examining the impact of Heathrow expansion on Hammersmith and Fulham and reporting its findings to Hammersmith and Fulham Council and the Airports Commission. In delivering on this aim, the H&F Commission will:

- Examine the evidence prepared for both Heathrow options in relation to likely impact on the quality of life of residents under the flight path including, but not limited to, environmental and health issues including, but not limited to, noise disruption and sleep deprivation;
- Examine the evidence of both Heathrow options in relation to impact on transport in the borough, including roads and public transport

- Scrutinise all available published evidence on the impact of Heathrow expansion including all available data and other information in relation to operational trials carried out over the last 18 months;
- Issue a call for evidence from borough-based residents, business owners and wider stakeholders, including environmental and aviation experts;
- Examine the alternative option highlighted by the Airports Commission for increasing airport capacity at Gatwick Airport.;
- Report its findings to Hammersmith and Fulham Council and the Airports Commission.

Process

The work of the Commission will be carried out in four stages:

Stage 1: A review of all existing written evidence

All relevant evidence gathered by the Airports Commission and Heathrow Association for the Control of Aircraft Noise (HACAN) will be subject to a review.

Stage 2: A call for further written evidence

An open call for written evidence will be issued.

Stage 3: An oral evidence hearing

The Commission will invite experts, key stakeholders and local residents to a hearing to give evidence on the Airports Commission proposals.

Stage 4: Publication of findings

The Commission will publish its findings within one month of the completion of evidence hearings and consideration of all written evidence. The findings will be presented to Hammersmith and Fulham Council, and the Airports Commission.